History of the Slot Exchange Market in the US and Some Implications

Presented to: Nextor Workshop on Allocation and Exchange of Airport Access Rights

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History of Slots in the U.S.

- → HDR (1968)
 - DCA, ORD, JFK, LGA, EWR (later exempted)
 - Air Carrier, Commuter (jet<56 seats or prop<75 seats), Other
 - LGA slots specified as takeoffs or landings; others can be used as either
 - Scheduling Committees
 - Participating airlines decided how to allocate slots

| | DCA | ORD | JFK | LGA |
|-------------------|-----|-----|-------|-----|
| Air Carrier Slots | 37 | 120 | 63-80 | 48 |
| Commuter Slots | 11 | 25 | 10-15 | 14 |
| Other Slots | 12 | 10 | 0-2 | 6 |
| Total | 60 | 155 | 73-97 | 68 |

- → Buy-Sell Rule (1986)
 - Slots grandfathered to incumbents
 - Created secondary market for buyers and sellers
 - Minimum usage requirement initially 65% over 2 months, later 80%
- → Slot Exemptions (Mid-1990s)
 - 3 types of exemptions
 - New international flights
 - New entrant in "extraordinary" circumstances
 - Essential air service (EAS) to small communities
 - Cannot buy/sell exemptions
 - 1997-98 30 new entrant exemptions approved at LGA, 53 at ORD

- → Air 21 (April 2000)
 - Slot controls to be eliminated at ORD by July 2002; JFK and LGA by Jan 2007
 - Slot controls to remain in effect at DCA
 - Additional Exemptions
 - LGA service by new entrants and for flights using aircraft ≤ 70 seats from "small" or "non-hub" airports
 - DCA 12 exemptions for flights within 1250-mile perimeter rule, 12 exemptions for flights beyond perimeter rule

- → LGA since Air 21
 - Over 600 exemption requests filed, over 300 additional flights operating by September 2000
 - Huge increase in delays
 - Moratorium in September 2000 on additional flights
 - January 2002 Air 21 exemptions limited to 159 per day, reallocated via slot lottery for flights between 7am and 10pm
 - 75 commercial + 6 non-commercial flights per hour
 - 1500-mile perimeter rule remains in effect (except DEN)
 - December 2004 1,090 average daily scheduled operations
 - Largest slot holders US Airways, Delta, American
 - HDR expired at LGA 1/1/07; replaced by temporary authorizations

- → ORD since Air 21
 - HDR eliminated in June 2002
 - Muted impact initially due to 9-11
 - Over-scheduling by end of 2003 (100+ additional daily operations)
 - January 2004 FAA-negotiated 5% reduction by AA and UA; vacated slots filled quickly by Northwest and Independence Air
 - June 2004 Additional 2.5% reduction
 - December 2004 2,543 average daily scheduled operations
 - August 2006: FAA final rule limiting operations until first phase of ORD expansion is completed in ~2008

- → JFK since Air 21
 - Large decline following 9-11
 - Slow recovery, significant capacity added in 2004 by Delta and Jet
 Blue service now back to 2000 levels
 - December 2004 823 average daily scheduled operations
 - Largest slot holders American, Delta
 - Slots expired 1/1/07

- DCA since Air 21
 - 24 additional slot exemptions issued to 8 different carriers (mainly LCCs)
 - GA flights prohibited since 9/11
 - December 2004 737 average daily scheduled operations
 - Largest slot holders US Airways, Delta

Nature of Slot Transactions under HDR

- Many sales among haves but few outright sales between haves and have- nots
- → Slots treated as quasi-permanent assets
- Strategic behavior by incumbents based on potential network opportunity costs and knowledge of who current and potential competitors are—hoarding and babysitting
- → Value of slots higher as a package than individually—incumbents want full package value of each slot, but potential buyers may not be willing to pay full package value for a single slot

Distress Sales

SLOT EXCHANGES SINCE 2001

| Code Code Code 0042 FIRST SECURITY BANK, NATIONAL (as Trustee) TWA TWA AIRLINES, LLC (TWA INC. prior to 4/9/01) 52 2001 TWA INC, prior to 4/9/01) AAL AMERICAN AIRLINES 28 2001 TWA TWA AIRLINES, LLC (TWA INC. prior to 4/9/01) AAL AMERICAN AIRLINES 14 2002 Sale of TWA to AA TWA TWA AIRLINES, LLC (TWA INC. prior to 4/9/01) AAL AMERICAN AIRLINES 14 2002 Sale of TWA to AA ASH MESA AIR d.b.a. LIBERTY EXP./FLA GULF ALO ALLEGHENY COMMUTER 1 2001 CHQ CHAUTAUQUA ALO ALLEGHENY COMMUTER 1 2001 Trade within US Air Commuter group 0040 MITSUBISHI BANK, LIMITES NWA NORTHWEST AIRLINES 25 2002 NWA NORTHWEST AIRLINES 25 2002 Title Changes ACA AIR CANADA 0050 WELLS FARGO BANK NORTHWEST, N.A. 45 2003 0001 FAA (TEMPORARY HOLDER) USA USA (TEMPORARY HOLDER) 1 <td< th=""><th>Lose Carrier</th><th>Lose Carrier Name</th><th>Gain Carrier</th><th>Gain Carrier Name</th><th>Slots</th><th>Year</th><th>NOTE</th></td<> | Lose Carrier | Lose Carrier Name | Gain Carrier | Gain Carrier Name | Slots | Year | NOTE |
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| USA US AIRWAYS EGF AMR EAGLE HOLDING COPR. (FORMERLY AMR EAGLE INC.) 3 2004 | USA | US AIRWAYS | EGF | AMR EAGLE HOLDING COPR. | 3 | 2004 | |



Slot Consolidation Over Time

Percentage of Domestic Air Carriers Slots held by Major Airlines at U.S. High Density Airports

| Airport | Holding Entities | 1986 | 1991 | 1996 | 1999 |
|---------------------|----------------------------------|------|------|------|------|
| Chicago O'Hare | American and United | 66 | 83 | 87 | 84 |
| New York JFK | Shawmut Bank, American and Delta | 43 | 60 | 75 | 84 |
| LaGuardia | American, Delta and US Airways | 27 | 43 | 64 | 70 |
| Washington National | American, Delta and US Airways | 25 | 43 | 59 | 65 |

Source: GAO (1999)

Note: Shawmut Bank was holder of TWA's slots.

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Swaps and Leasing

- Swaps
 - Fairly commonplace for scheduling and logistic reasons
- Leasing
 - More attractive than sales; holder retains control
 - Short-term agreements with early termination clauses
 - Leasing to new entrants is rare (seen as lower-cost direct competitors in larger point-to-point markets)



Factors Affecting Slot Valuations Under Administrative Regimes

- → Airport-specific features
 - Perimeter rules—reduces slot values
 - Exemptions—reduces slot values
 - Availability of related infrastructure—gates, hold rooms, baggage facilities
- → Other Considerations
 - Slots could be withdrawn at any time by FAA/DOT (carriers have no legal ownership)—but holders typically value them as if they were the owners
 - Air carrier vs. commuter slots
 - Time-of-day valuations
 - "Other" slots (for GA, military, etc) have no market value—allocated on a first-come, first-serve basis; cannot be traded, sold or leased; not required during VFR conditions



Valuation Studies

- Many valuation studies have been done for air carriers seeking financing
 - Limited evidence from slot sales
 - 12 transactions between 1990 and 1997 at DCA—average slot sold at about \$1,000,000 U.S.
 - US Airways proposed sale of 119 air carrier slots and 103 commuter slots at DCA to DC Air for \$141 million—implied values of \$950,000 per air carrier slot, \$300,000 per commuter slot
 - Little activity after 2001
 - Income approach—project future income stream created when slots are leased to another airline on a long-term basis

Typical Slot Valuations Based on Long-Term Lease Rates

→ Typical Slot Valuations Using Income Approach at LGA and DCA

| Monthly Lease Rate |
|--------------------------|
| Implied Daily Slot Value |
| Term (months) |
| Total Lease Payments |

| | LGA | | | DCA | |
|-----------|-------------|--------------|-----------|-------------|-----------|
| 0600-143 | 1430-1930 | 1930-2130 | 0700-1400 | 1400-1900 | 1900-2100 |
| \$10,000 | \$20,000 | \$5,000 | \$17,000 | \$25,000 | \$17,000 |
| \$333 | \$667 | \$167 | \$567 | \$833 | \$567 |
| 24 | 24 | 24 | 53 | 53 | 53 |
| \$240,000 | 0 \$480,000 | \$120,000 | \$901,000 | \$1,325,000 | \$901,000 |
| - | | | | | |
| \$227,939 | 9 \$455,878 | \$113,969 | \$806,949 | \$1,186,690 | \$806,949 |

| NPV @5% | |
|----------|--|
| NPV @15% | |

| \$227,939 | \$455,878 | \$113,969 | \$806,949 | \$1,186,690 | \$806,949 |
|-----------|-----------|-----------|-----------|-------------|-----------|
| \$206,242 | \$412,485 | \$103,121 | \$655,952 | \$964,635 | \$655,952 |

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Average Daily Slot Valuations by Time of Day at LGA Based on Network Profitability

| | Time of Day | | | | |
|--------------------------------|-------------|-----------|-------------|--|--|
| | 0600-1430 | 1430-1930 | 1930-2130 | | |
| Daily Value | \$1,574 | \$62 | \$762 | | |
| One Year Value (15%; 365 Days) | \$572,828 | \$22,564 | \$277,316 | | |
| Five Year Value (15%) | \$2,208,241 | \$86,983 | \$1,069,047 | | |

Note: Average Values are higher than transactions prices because they include flights to hubs and other restricted airports, which are more likely to be profitable and less likely to be sold.

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New "Authorizations" at ORD and LGA

NEW TEMPORARY AUTHORIZATIONS

| | ORD | LGA |
|-------------------|-------------------------------|-----------------------|
| Authorizations | Arrivals only | Arrivals & Departures |
| Number: weekdays | 88/hr 0700-1959 98/hr 2000 | 75 hour |
| Duration/Life | 2008 | Undefined |
| Buy | Yes via blind market | No |
| Lease | Yes via blind market | Yes |
| Exchange* | No (cash only) | Yes |
| New International | Yes; no withdrawals** | NA |
| Usage | 80% | 80% |

^{*} Were permitted before ORD rule went into effect.



^{**} Cannot be sold

LGA Transactions Since January 1, 2007

| Time | A/D | Lose Carrier | Gain Carrier | Frequency |
|------|-----|--------------|---------------------|-----------|
| 900 | D | COA | DAL | 12345 |
| 1030 | Α | DAL | AAL | 23 |
| 1900 | Α | DAL | AAL | 23 |
| 2000 | Α | ACA | COA | 12345 7 |
| 2000 | Α | ACA | COA | 12345 7 |
| 630 | D | AAL | MEP | 12345 |
| 630 | D | AAL | MEP | 12345 |
| 2000 | D | AAL | COA | 7 |
| 800 | Α | NWA | DAL | 12345 |
| 700 | D | ACA | DAL | 12345 |
| 730 | Α | DAL | JZA | 12345 |
| 1200 | Α | ACA | UAL | 12345 7 |
| 1230 | Α | UAL | ACA | 12345 7 |
| 1530 | Α | UAL | ACA | 12345 7 |
| 1930 | D | UAL | ACA | 12345 7 |
| 2000 | D | NWA | AAL | 12345 7 |
| 1430 | Α | USA | AMT | 12345 7 |
| 1730 | Α | UAL | TRS | 12345 7 |
| 1800 | D | UAL | TRS | 12345 7 |
| 1630 | D | NWA | AAL | 12345 7 |
| 1730 | Α | UAL | ACA | 12345 7 |
| 1800 | D | UAL | ACA | 12345 7 |
| 1530 | Α | UAL | ACA | 12345 7 |
| 1930 | Α | UAL | ACA | 12345 7 |
| 1730 | Α | UAL | TRS | 12345 7 |



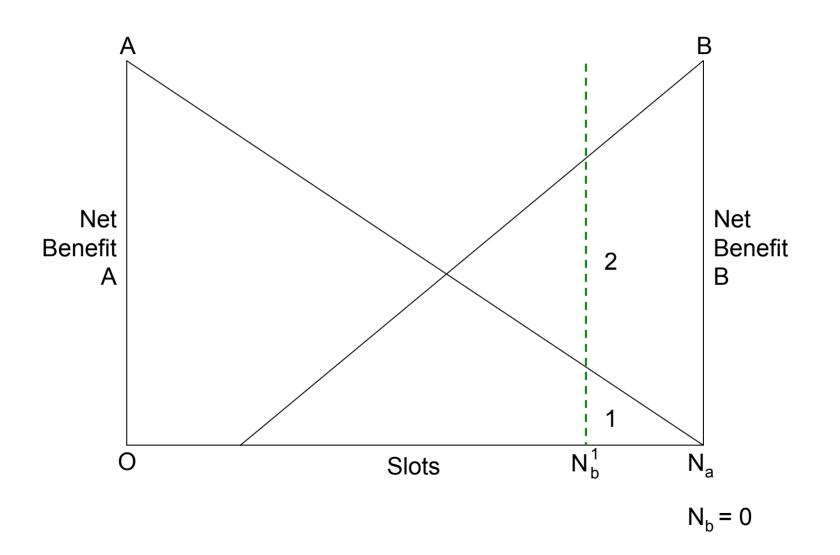
MCF Transactions Since January 1, 2007

| Time | A/D | Lose Carrier | Gain Carrier | Frequency |
|------|-----|--------------|---------------------|-----------|
| 900 | D | USA | UAL | 12345 |
| 2000 | Α | NWA | USA | 12345 7 |
| 1900 | Α | USA | NWA | 12345 7 |
| 630 | D | AAL | DAL | 4 |
| 1630 | D | PDT | NWA | 7 |
| 1200 | D | USA | DAL | 7 |
| 2000 | D | USA | AAL | 7 |
| 1230 | D | USA | EGF | 7 |
| 1600 | Α | USA | AAL | 7 |
| 2130 | Α | USA | AAL | 7 |
| 1330 | А | USA | AAL | 7 |
| 1200 | D | USA | EGF | 7 |
| 1330 | D | CHQ | AAL | 7 |
| 1330 | D | CHQ | AAL | 7 |
| 2100 | А | DAL | AAL | 7 |
| 2100 | Α | DAL | AAL | 7 |
| 1430 | Α | DAL | AAL | 12345 7 |
| 2030 | D | DAL | AAL | 2 |
| 1000 | D | DAL | AAL | 2 |
| 1530 | D | AMT | DAL | 12345 7 |
| 1430 | А | AMT | DAL | 12345 7 |
| 600 | D | AMT | AAL | 12345 |
| 2130 | Α | AMT | AWI | 12345 7 |

ORD Transactions Since January 1, 2007

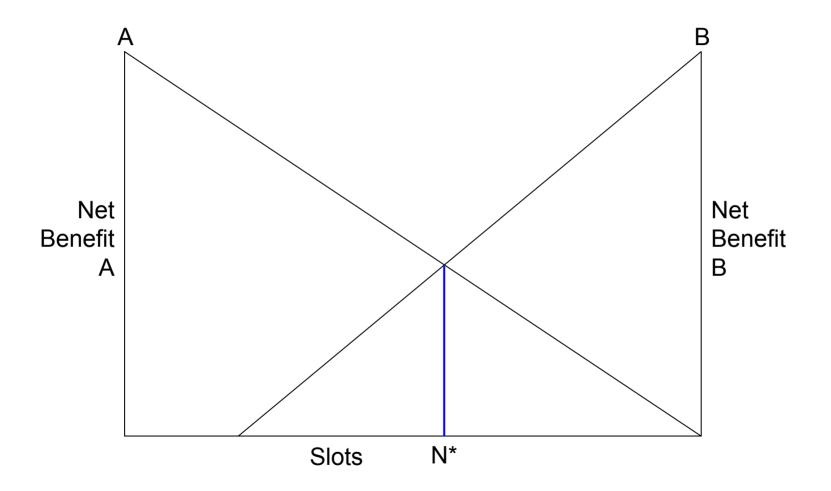
| Time | A/D | Lose Carrier | Gain Carrier | Frequency |
|------|-----|--------------|---------------------|-----------|
| 2030 | А | NKS | UAL | 12345 7 |
| 1900 | Α | NWA | JBU | 12345 7 |
| 930 | Α | NKS | UAL | 12345 |
| 930 | Α | NKS | UAL | 12345 |
| 1100 | А | ACA | UAL | 12345 |
| 1300 | Α | NKS | UAL | 12345 7 |
| 1630 | Α | NKS | UAL | 12345 7 |
| 1730 | А | NKS | UAL | 12345 7 |
| 1930 | Α | NKS | UAL | 12345 7 |
| 830 | Α | ACA | UAL | 12345 |
| 900 | Α | ACA | UAL | 12345 |
| 1030 | А | ACA | UAL | 12345 |
| 1330 | Α | ACA | UAL | 12345 7 |
| 1630 | Α | ACA | UAL | 12345 7 |
| 1830 | А | ACA | UAL | 12345 7 |
| 1300 | А | USA | UAL | 12345 7 |
| 1630 | Α | USA | UAL | 12345 7 |
| 1830 | Α | USA | UAL | 12345 7 |
| 900 | А | NWA | UAL | 12345 |
| 1500 | А | UAL | NKS | 12345 7 |

Net Benefits of a Slot Trade: Non-Competing Carriers





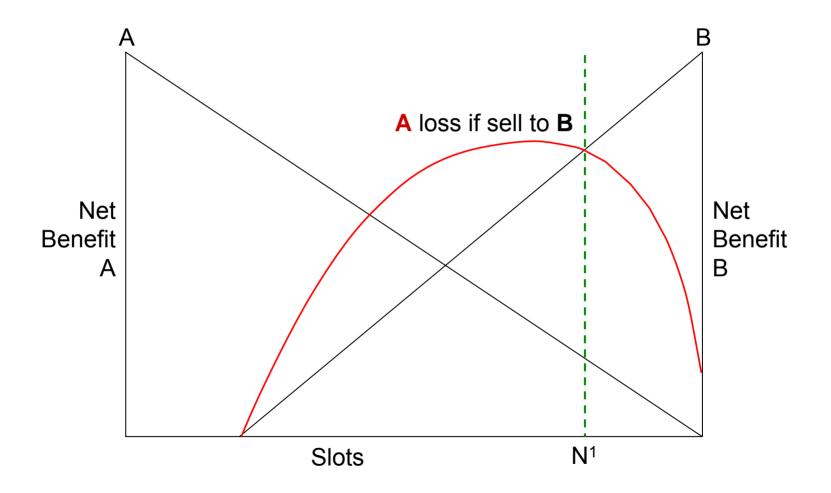
Idealized Trade Among Non-Competing Carriers





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Limited Sales When Carriers Compete





Key Features of Secondary Markets

| SOME KEY DESIGN FEATURES OF SECONDARY MARKETS | | | | |
|---|---------------------------|--|--|--|
| Definition of slot | Right to take off or land | Access to all facilities Non federal entity | | |
| Slot property | FAA | | | |
| Domestic/Int'l Distinction | Yes | No | | |
| Exchange | Among airlines | Among any parties | | |
| | Sale, lease, barter | None or a subset | | |
| | Sponsored "market" | Informal | | |
| | Blind | Parties known | | |
| Use of lose | Yes | No | | |
| | Bankruptcy provisions | No | | |
| Life | Indefinite or permanent | Finite | | |
| Initital allocation | Grandfather | Other | | |
| Allocation of New Capacity | Market | Lottery | | |



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HDR SECONDARY MARKET

| SECONDARY MARKET FOR HDR SLOTS | | | | |
|--------------------------------|---|---|--|--|
| Definition of slot | Right to take off or land | Access to all facilities | | |
| Slot property | FAA | Non federal entity | | |
| Domestic/Int'l Distinction | Yes | No | | |
| Exchange | Among airlines Sale, lease, barter Sponsored "market" Blind | Among any parties None or a subset Informal Parties known | | |
| Use of lose | Yes Bankruptcy provisions | No No | | |
| Life | Indefinite or permanent | Finite | | |
| Initital allocation | Grandfather | Other | | |
| Allocation of New Capacity | Market | Lottery | | |

Idealized Design

| AN ECONOMIST'S IDEALIZED DESIGN | | | | |
|---------------------------------|--------------------------------|-------------------------------------|--|--|
| Definition of slot | Right to take off or land | Access to all facilities | | |
| Slot property | FAA | Non federal entity | | |
| Domestic/Int'l Distinction | Yes | No | | |
| Exchange | Among airlines | Among any parties None or a subset | | |
| | Sale, lease Sponsored "market" | Informal | | |
| | Blind | Parties known | | |
| Use of lose | Yes | No | | |
| | Bankruptcy provisions | No No | | |
| Life | Indefinite or permanent | Finite | | |
| Initital allocation | Grandfather | Other | | |
| Allocation of New Capacity | Market | Lottery | | |



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One Design

| ONE POTENTIALLY FEASIBLE DESIGN | | | | |
|---------------------------------|---|---|--|--|
| Definition of slot | Right to take off or land | Access to all facilities Non federal entity | | |
| Slot property | FAA | | | |
| Domestic/Int'l Distinction | Yes | No | | |
| Exchange | Among airlines Sale, lease Sponsored FAA "market" Blind | Among any parties None or a subset Informal Parties known | | |
| Use of lose | Yes Bankruptcy provisions | No No | | |
| Life | Indefinite or permanent | Finite | | |
| Initital allocation | Grandfather | Other | | |
| Allocation of New Capacity | Market | Lottery | | |



Factors Influencing Observed Lease Rates

- Strategic and competitive issues
- → Financial weakness of large buyers and/or large sellers
- Liquidation issues
- Increasing effect of LCC entry over time (thru exemptions)
- Wedge between observed lease rates and marginal profit opportunities

Alternative Method Based on Operational Network Opportunity Values

- Slot Valuations Based on Marginal Profitability Contribution
 - Bottoms-Up Flight Profitability Analysis
 - Profitability estimates should reflect marginal <u>NETWORK</u> OPPORTUNITY values
 - Network—Flight profitability estimates account for network impacts (effects in multiple origin-destination markets for any given segment flight)
 - Opportunity—Flight profitability estimates reflect network contribution of flight (i.e., network value with and without flight), not just on-board revenues vs. costs
 - Caveat—net marginal contribution to carrier does NOT equate to socially efficient prices due to congestion externalities
 - · Own delay vs. others' delay
 - Passenger delay



Network Revenue and Segment Cost Modeling Details

Revenues

- Identify all O-D markets with at least one service offer touching LGA
- Use QSI model (flight offers, equipment, service type, time of day) to estimate market shares
- Combine with market sizes and fares to estimate network revenues for each segment flight arriving or departing LGA

→ Costs

- Carrier- and equipment-specific block-hour cost data used to estimate segment operating costs
- Own delay costs estimated via delay model that computes minutes of delay as a function of total hourly flights at airport



Sample O-D Markets Served on a Single Flight Segment

| Flight Offers in | n O-D | Mark | ets Se | erved | by US | Airw | ays #3 | 3639 LGA-PVD |
|------------------|-------|------|--------|-------|-------|------|--------|--------------|
| MKTPAIR | US | AA | СО | DL | NW | UA | WN | Grand Total |
| BHM-PVD | 10 | | 1 | 8 | 2 | | 3 | 24 |
| BUF-PVD | 6 | 3 | 3 | 3 | | | | 15 |
| BWI-PVD | 22 | 2 | 2 | | | | 14 | 40 |
| CHO-PVD | 6 | | | | | 4 | | 10 |
| CHS-PVD | 11 | | | 2 | | 4 | | 17 |
| CLT-PVD | 28 | | 3 | | | | | 31 |
| DCA-PVD | 15 | 3 | 3 | 5 | | | | 26 |
| GRR-PVD | 4 | | 3 | | 5 | | | 12 |
| GSO-PVD | 12 | 3 | 2 | 2 | | 4 | | 23 |
| GSP-PVD | 9 | 3 | 2 | 1 | | 4 | | 19 |
| IAD-PVD | 8 | | 2 | | | 4 | | 14 |
| ITH-PVD | 5 | | | | | | | 5 |
| JAX-PVD | 12 | | 1 | 5 | | | 3 | 21 |
| LGA-PVD | 7 | 6 | | 5 | | | | 18 |
| PIT-PVD | 26 | 3 | 2 | | | 4 | | 35 |
| RDU-PVD | 14 | 2 | 2 | 2 | | 4 | 4 | 28 |
| RIC-PVD | 14 | 2 | 2 | 3 | | 4 | | 25 |
| ROC-PVD | 7 | 5 | 3 | 3 | | | | 18 |
| SDF-PVD | 8 | | 3 | 2 | 3 | 4 | 4 | 24 |
| TPA-PVD | 17 | 1 | 3 | 6 | | 2 | 5 | 34 |
| Grand Total | 241 | 33 | 37 | 47 | 10 | 38 | 33 | 439 |



GRA, Incorporated June 6, 2007

Carrier Opportunity Cost

- Individual flight profitability based on opportunity cost to carrier
 - Net Revenue Contribution = sum of O-D revenues across all carrier flights with and without individual flight
 - Without flight, passengers are re-allocated to remaining flight offers in each O-D market based on QSI, subject to equipment capacity constraints
 - Airport delays are reduced to remaining flights
- Primary Profitability Drivers
 - Time-of-day Delay
 - Flights later in the day subject to more accumulated delay
 - Carriers internalize own delay costs
 - Equipment Type

